

**Report of Health Improvement Principal - Emotional Health and Wellbeing Lead /
Commissioning and Contracts Officer**

Report to Director of Public Health

Date: 27th March 2017

Subject: To seek authority to procure a new 'Mentally Healthy Leeds' service

Are specific electoral wards affected? If relevant, name(s) of ward(s):	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Is the decision eligible for call-In?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, access to information procedure rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

1. The existing long-established arrangements to deliver community development mental health services have recently been awarded interim 6 month contracts with the option to extend for a further 6 months (meaning they would expire on 31st March 2018). These arrangements are based on historic requirements and needs for over 10 years and cannot be extended in the long term. There is now a need to address mental health inequality within local communities and thus refocus a new service that has a core public mental health prevention agenda.
2. The overall aim of the service is to contribute to reducing health inequalities by focusing on wider determinants that can affect resilience and impact negatively on mental health. The new service will take an asset based development approach within at risk communities to help build community capital and capacity, and strengthen individual mental resilience. Good engagement with at risk groups is crucial, and targeted work within communities will be integral to deliver the intended outcomes. The secondary focus will contribute to the broader protecting health within wider communities agenda and will link to the local evidence base including the mental health needs assessment (MHNA 2017) findings.
3. Public Health's intention is to develop the new service to address gaps in the city around good mental health promotion and reducing inequality. The proposed new service, 'Mentally Healthy Leeds' will target work around the following priorities:

- Individuals and communities at high risk of poor mental health
 - Promoting protective factors that support good mental wellbeing to flourish
 - Addressing stigma and discrimination, particularly focusing on cultural stigmas
 - Reducing self-harm and raising awareness of self-harm within communities and services
 - Preventing suicide and identifying those most at risk
4. The new service will address gaps in the city around good mental health promotion and reducing inequality. Outcomes will contribute to reducing the difference in healthy life expectancy between communities through tackling the wider determinants of health and supporting increased resilience and a focus on maintaining positive mental health in the poorest parts of the city.
 5. The key themes will reflect all the key LCC public mental health priorities. This service will be responsible for delivering public mental health approaches specifically around promoting mental health and wellbeing, preventing future mental health problems and including promoting resilience, self-related mental health, working within local communities particularly those shown to have lower resilience and poorer mental health outcomes in the city. The work will encompass broad public mental health work on suicide, self harm and anti-stigma work streams, all priorities for the city.
 6. The value of the new contract is £297,050 per annum and this will be set out as a funding envelope in the tender documents in order to achieve value for money. The proposed service start date is 1st April 2018 following a mobilisation period. The total value of the contract over the 3 year period will be £891,150.

Recommendations

The Director of Public Health is recommended to approve:

- Undertaking a procurement exercise in order to commission a 3 year 'Mentally Healthy Leeds' service, with the option to extend the term of the contract for a period of up to 2 years (24 months).

1. Purpose of this report

1.1 The purpose of this report is to seek the authority to procure a community based 'Mentally Healthy Leeds' service.

2 Background information

2.1 Local authorities are key strategic players in shaping population mental health outcomes for their populations. Commissioned services delivering targeted population mental health outcomes are seen as a key strategic commissioning priority that has a solid evidence base. This service and its interventions will complement other local redesigns in the system such as the Common Mental Health Pathways, Mental Health portal and wider PH interventions including the Community Health Development service and social prescribing initiatives.

2.2 Mental health is now recognised as being profoundly important to growth, development, learning and resilience. Promoting mental wellbeing and preventing mental health problems should be key elements of every local public health strategy because mental health influences all other health outcomes. Neglecting it undermines public health interventions to reduce health inequalities and prevent premature death from preventable conditions.

2.3 The PMH team leads and delivers programmes to improve the mental health and wellbeing of the population of Leeds, reflecting a key priority and commitment of the Leeds Joint Health and Wellbeing Strategy. This includes advice and support to CCG mental healthcare commissioning in addition to Leeds City Council's public mental health leadership role for the city.

2.4 Key priorities of the Leeds Public Mental Health programme are:

- **Population mental health promotion and wellbeing** (more people will have good mental health, fewer people will suffer avoidable harm)
- **Reducing stigma and discrimination** (fewer people will experience stigma and discrimination)
- **Reducing suicide and self-harm** (more people will have good mental health, fewer people will suffer avoidable harm)
- **Effective and equitable mental healthcare services** (Best value healthcare informed by need. More people with mental health problems will recover)

2.5 The programme is part of a life-course approach to improving mental health and wellbeing, and works closely with children/young people's and older people's programmes. There is also a key theme around joint work to improve the physical health of people with common mental health disorders and mental illness.

2.6 The work we commission needs to reflect the key priorities above.

3 Main issues

3.1 Public Health currently has 2 contracts delivering public mental health services, which were transferred on to Leeds City Council's Terms and Conditions in April

2014 after Public Health transferred into the Council. The details of the interim contracts are as follows.

Provider	Contract Name	Contract ref	End Date	Period of extension	2015-16 Contract Value	2016-17 Contract value	2017-18 Contract value
Touchstone (ELHFA)	Community Development Worker Service- Promoting health & wellbeing of people with mental health problems	DN234824 (previously YORE-9D8R9E)	30/09/2017	Up to 6 months	£315,960	£300,160	£270,390
Touchstone (ELHFA)	Service to improve health and well-being of people with mental health problems from BME communities	DN234817 (previously YORE-9D8FBU)	30/09/2017	Up to 6 months	£30,510	£28,980	£26,660

- 3.2 These are long-established arrangements based on historic requirements and needs, and the Council has worked with the providers to ensure that the services meet public health priorities for Leeds. With the extension provision, these interim contracts are due to expire on the 31st March 2018.
- 3.3 With the central Government cuts to the Public Health grant, there is a need to review public mental health services to ensure funding is available for the Mindful Employer Network, anti-stigma agenda and the mental health and mental health and wellbeing within the communities in respect to both geography and population. An equality impact assessment has been commenced for these changes.
- 3.4 Public Health's intention is to develop the new service to address gaps in the city around good mental health promotion and reducing inequality. The new service will take an asset based community development approach within at risk communities to help build community capital and capacity, and strengthen individual mental resilience. Good engagement with at risk groups is crucial, and targeted work within communities will be integral to deliver the intended outcomes. The key themes will reflect all the key LCC public mental health priorities. This service will be responsible for delivering public mental health approaches specifically around promoting mental wellbeing, preventing future mental health problems and including promoting resilience, self-related mental health, working within local communities particularly those shown to have lower resilience and poorer mental health outcomes in the city.
- 3.5 The value of the contract is £297,050 per annum, and this value will be a cap within the tender documents.

- 3.6 The proposed service start date is 1st April 2018 following mobilisation period. PPPU have prepared a procurement timetable with roles and responsibilities clearly assigned.
- 3.7 As the new service will not be operational until 1st April 2018, a waiver of Contracts Procedure Rules has been sought to enter into interim contracts with the existing provider to cover the 12 month period prior to the new service starting. Governance in respect to this has been obtained through a separate report.
- 3.8 There is no internal service provider who can deliver this service, or any existing contractual arrangements that can be utilised. Therefore a procurement exercise must be undertaken in order to identify a provider to deliver this service.

4 Corporate considerations

4.1 Consultation and engagement

- 4.1.1 Consultation and engagement has taken place with the Executive Member for Health, Wellbeing and Adults, existing third sector providers and Clinical Commissioning Groups.

4.2 Equality and diversity / cohesion and integration

- 4.2.1 An Equality Impact Assessment has been commenced in respect of the reorganisation of the public health mental health services.

4.3 Council policies and best council plan

- 4.3.1 Leeds aspires to be the best city for health and wellbeing. One of the key priorities highlighted in the Leeds joint health and wellbeing strategy 2013-15 is to improve people's mental health and wellbeing. This commissioned work will help contribute towards achieving this. This work also supports the mental health and wellbeing element of the 2015 Health and Wellbeing Strategy and the best council plan.

4.4 Resources and value for money

- 4.4.1 Undertaking a procurement exercise will help achieve value for money through the receipt of competitive tenders. These tender submissions will be evaluated both on their quality and financial elements. The evaluation criteria will be approved by the Consultant for Public Health.
- 4.4.2 A project team for the procurement has been established and includes specialists/officers from both Public Health and PPPU.
- 4.4.3 The funding (£297,050) for the new service is from the Public Health revenue grant. The funding envelope of the procured services takes account the central Government's cuts to the Council's Public Health grant.
- 4.4.4 The tender evaluation will be based on 60% quality: 40% price split.

4.5 Legal Implications, access to information and call In

- 4.5.1 Due to the contract value, this decision is a key decision and will be subject to call-in. There are no grounds for keeping the contents of this report confidential within the council's access to information rules.
- 4.5.2 In accordance with Contract Procedure Rule 3.1.8, as this is the main decision that all subsequent decisions flow from, the decision to award the contract following the conclusion of the procurement exercise will be a Significant Operational Decision and not be subject to call-in.
- 4.5.3 The procurement will be overseen by PPPU to ensure compliance with legislation and the Council's CPRs.

4.6 Risk management

- 4.6.1 Public Health is working closely with PPPU to manage the risks associated with the procurement. A full risk register will be kept for the procurement.

5 Conclusions

- 5.1 The purpose of this report is to seek the authority to procure a community based 'Mentally Healthy Leeds' service. This service will meet local needs and address gaps in the city around good mental health promotion and reducing inequality in local communities and thus the need to refocus the service with a more public focussed mental health prevention agenda.
- 5.2 The funding envelope for this competitive procurement is £297,050 per annum. The new contract will be based on Leeds City Council's standard service terms and conditions, for a period of 3 years with an option to extend for a period of up to 2 years (24 months).

6 Recommendations

- 6.1 The Director of Public Health is recommended to approve:
- Undertaking a procurement exercise in order to commission a 3 year 'Mentally Healthy Leeds' service, with the option to extend the term of the contract for a period of up to 2 years (24 months).

7 Background documents¹

- 7.1 None

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.